

State of Delaware Public Drinking Water Annual Compliance Report and Summary for 2021



### **Acknowledgements**

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This report was prepared by the Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water.

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### **Executive Summary**

*The State of Delaware Public Drinking Water Annual Compliance Report and Summary for 2021* covers the period of January 1 to December 31, 2021. It is provided by the Delaware Department of Health and Social Services, Division of Public Health (DPH), Office of Drinking Water (ODW) to the U.S. Environmental Protection Agency (EPA). Submission of this annual report is an EPA requirement.

Water systems in Delaware must provide safe drinking water to the public in accordance with the Safe Drinking Water Act (SDWA). *The State of Delaware Public Drinking Water Annual Compliance Report and Summary for 2021* provides a descriptive overview of all public water systems in Delaware and their compliance status. This document can serve as a quick reference to determine if public water systems are in compliance with state and federal regulations.

Delaware residents get their drinking water from either groundwater or surface water sources, depending on where they live. About two-thirds of Delaware households are connected to public water systems that use groundwater sources; the remaining one-third obtains water from surface water sources. The major sources of groundwater are the Columbia Aquifer, the Cheswold Aquifer, and the Piney Point Aquifer. All surface water plants for Delaware reside in northern New Castle County. The major sources of surface water are the Brandywine River Basin, Christiana River Basin, Red Clay Creek, and White Clay Creek.

#### **Drinking water sources**

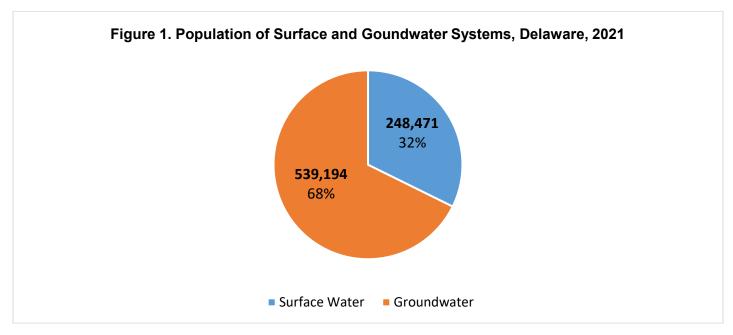
**Community Water System (CWS):** a public water system that serves at least 15 service connections used by year-round residents, or regularly serves at least 25 year-round residents. Examples are municipalities and public water utilities.

**Non-Transient Non-Community Water System (NTNCWS):** a public water system other than a community water system that regularly serves at least 25 of the same persons over six months per year. Examples are schools, daycares, and factories.

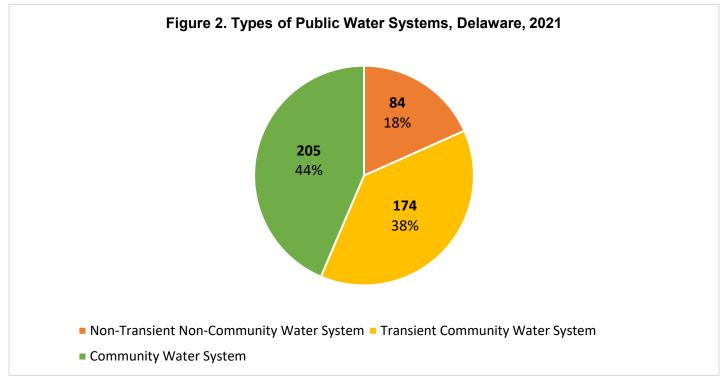
**Transient Non-Community Water System (TNCWS):** a public water system with at least 15 service connections or that regularly serves an average of at least 25 individuals daily at least 60 days of the year. Examples are restaurants, parks, and rest stops.

**Surface Water:** all water that is open to the atmosphere and subject to surface runoff. Examples are the Brandywine River Basin, Red Clay Creek, and White Clay Creek.

**Groundwater:** all water held underground in the soil or pores and crevices in rocks. Examples are the Columbia Aquifer, the Cheswold Aquifer, and the Piney Point Aquifer



Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.



Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

Due to Delaware's small size, DPH monitors most public water systems. A few large water systems conduct their own monitoring and report the results to ODW. Since monitoring requirements increased in recent years, ODW requires community water systems (CWSs) serving more than 1,000 people to collect their own total coliform, nitrate, and monthly fluoride compliance samples. These CWSs'must submit those samples to the Delaware Public Health Laboratory (DPHL) or a certified private laboratory for analysis, and then submit results to ODW. Additionally, all CWSs and the NTNCWSs are required to collect samples for compliance with Lead and Copper Rule standards. The samples are analyzed by a certified laboratory and the results are submitted to ODW. TNCWSs are not required to conduct lead and copper monitoring.

ODW performs two types of assessments related to bacteriological testing: Level 1 Assessments (a study of the water system after total coliform bacteria have been detected in the water system) and Level 2 Assessments (a detailed study of the water system after an *E. coli* Maximum Contaminant Level (MCL) violation, and/or multiple occasions when total coliform bacteria have been found in the water system). In 2021, ODW completed 23 Level 1 Assessments and 13 Level 2 Assessments, slightly more than in 2020 (17 and 11, respectively). The increase is primarily due to consistent enforcement of the Revised Total Coliform Rule.

The total number of monitoring and reporting violations under the Lead and Copper Rule (LCR) decreased from six in 2020 to four in 2021. The decrease in violations is due to enforcement and reminding systems of upcoming sampling deadlines and other LCR requirements.

There were three action level exceedances for lead and copper in 2021, the same as in 2020. Two of the water systems switched out faucets or installed treatment to put themselves on the path to compliance. ODW is working with the third system for it to return to, and remain in, compliance.

The U.S. Congress passed the SDWA in 1974. The EPA established the Public Water System Supervision (PWSS) program under the authority of the SDWA to regulate drinking water provided by public water systems. Under the SDWA and its 1986 and 1996 amendments, the EPA set national limits on drinking water contaminant levels to ensure that water is safe for human consumption. These limits are known as Maximum Contaminant Levels. When there is no reliable method that is economically and technically feasible to measure a contaminant at concentrations to indicate there is not a public health concern, EPA sets a "treatment technique" rather than a MCL. The State of Delaware adopted these limits for use in state regulations governing public drinking water systems.

The SDWA allows a state to seek primacy, an EPA approval to administer its own PWSS program. The State of Delaware was granted primacy in April 1978. For Delaware to continue to receive primacy, it must meet certain SDWA requirements, including adopting drinking water regulations that are at least as stringent as the federal regulations. The State must also demonstrate that it can enforce the program requirements. DPH is the entity responsible for monitoring and enforcing drinking water regulations; it does so through ODW.

ODW staff generated the data in this report. Violation information was obtained from the Safe Drinking Water Information System/State (SDWIS/State) database and the federal operational

data system, and includes information reported quarterly to the EPA. This report is available on ODW's website: <u>https://www.dhss.delaware.gov/dhss/dph/hsp/odw.html</u>.

### State Public Drinking Water Summary, 2021

This document provides an overview of the state's public drinking water systems for 2021. Its contents range from general information to violations by contaminant and by water system. For additional information or clarification, contact ODW at 302-741-8630.

Table I. I Opulation, Delawar	5, <b>2</b> 02 i
Population of Delaware	989,948
Percentage served by	19.2%
individual wells	
Percentage served by public	80.8%
water supplies	
Year primacy granted to state	1978
by EPA	
-	

Table 1 Population Delaware 2021

Source: Delaware Census, 2020.

#### Table 2. Land Usage, Delaware, 2021

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Total land area of	1,533,500 acres	
Delaware		
Forest/Forested	351,000 acres	23%
Wetlands		
Agriculture	389,300 acres	25%
Developed	298,500 acres	19%
Wetland/Water/	302,900 acres	20%
Waterways		
Pastureland/other	167,300 acres	11%
Federal Land	24,500 acres	2%

Source: National Resource Inventory, 2021

### Table 3. Public Water Systems, Delaware. 2021

Residents served by public	799,676
water systems	
Residents served by surface	248,471
water systems	
Residents served by	551,205
groundwater systems	
Number of Public Water	463
Systems	
Community Water Systems	205
Non-transient, Non-Community	84
Water Systems	
Transient Non-Community	174
Water Systems	
Number using surface water	3
Number using groundwater	460
Systems Community Water Systems Non-transient, Non-Community Water Systems Transient Non-Community Water Systems Number using surface water	205 84 174 3

SourceSafe Drinking Water Information System/State Version (SDWIS/State), Delaware Department of Health and Social Services, Division of Public Health, 2021.

### Table 4. Drinking Water Sources,Delaware, 2021

Major Sources of Surface Water					
Brandywine River Basin					
Christina River Basin					
Red Clay/White Clay Creeks					
Major Sources of Groundwater					
Columbia Aquifer					
Cheswold Aquifer					
Piney Point Aquifer					
Number of gallons of public water used in Delaware each day: 101 mgd <sup>1</sup>					

<sup>1</sup> Million Gallons per Day

Source - Delaware Department of Natural Resources and Environmental Control, 2021.

#### Definitions

**Filtered Systems:** Surface water systems that have installed filtration treatment [<u>40 CFR 141,</u> <u>Subpart H</u>].

**Inorganic Contaminant (IOC):** A chemical compound identified in the National Primary Drinking Water Regulations (NPDWR), which may be naturally occurring or a result of human activities and does not contain both carbon and hydrogen. Examples include metals, nitrates, and asbestos. EPA has established MCLs for 15 inorganic contaminants [40 CFR 141.62].

**Lead and Copper Rule:** This rule established national limits on lead and copper in public drinking water [40 CFR 141.80-91]. Lead and copper enter the drinking water from household pipes and plumbing fixtures. Lead can pose various health risks when ingested at any level, while copper ingestion can pose health risks at elevated levels. States report violations of the LCR in the following five categories:

- 1. *Initial lead and copper tap monitoring/reporting:* A violation in which a system did not meet initial lead and copper testing requirements or failed to report the results of those tests to the state.
- 2. *Follow-up or routine lead and copper tap monitoring/reporting:* A violation in which a system did not meet follow-up or routine lead and copper tap testing requirements or failed to report the results.
- 3. *Treatment installation:* Violations for a failure to install an optimal corrosion control treatment system or source water treatment system that would reduce lead and copper levels in water at the tap.
- 4. *Lead service line replacement:* A violation for a system's failure to replace lead service lines on the schedule required by the regulation.
- 5. *Public education:* A violation in which a system did not provide required public education about reducing or avoiding lead intake from water.

**Maximum Contaminant Level (MCL):** The legal threshold limit on the amount of a substance that is allowed in public water systems under the SDWA. MCLs ensure that drinking water does not pose either a short-term or long-term health risk. MCLs are defined in milligrams per liter (mg/L; 1 mg/L = 1 part per million) unless otherwise specified.

**Monitoring:** The EPA specifies which water testing methods public water systems and certified drinking water laboratories must use and sets schedules for the frequency of testing. A public water system that does not follow the EPA's schedule or methodology is in violation [40 CFR 141].

States must report monitoring violations that are significant as determined by the EPA Administrator in consultation with the states. For the purposes of this report, significant monitoring violations are major violations that occur when compliance sampling is not conducted or when results are not reported during a compliance period. A major monitoring violation for the Surface Water Treatment Rule occurs when at least 90 percent of the required

#### **Definitions** (continued)

compliance samples are not taken, or the results are not reported, during the compliance period. See Enforcement Actions for more enforcement actions, including administrative orders and penalties, that may be taken for continued non-compliance.

**Organic Contaminant:** A chemical compound identified in the NPDWR, which contains both carbon and hydrogen and originates from human activities. EPA has established MCLs for 54 organic contaminants [40 CFR 141.61].

**Public Notification:** When a public water system issues a public notice and notifies the Division of Public Health that the notice was delivered.

**Radionuclides:** Radioactive particles that can occur naturally in water or result from human activity. EPA has set legal limits on five types of radionuclides: radium-226, radium-228, gross alpha particles, beta particles and proton emitters, and uranium [40 CFR 141]. Violations for these contaminants are reported using the following four categories:

- 1. *Gross alpha particles:* A violation for alpha radiation above the MCL of 15 picocuries/liter. Alpha particles include radium-226 but excludes radon and uranium.
- 2. *Combined radium-226 and radium-228:* A violation for combined radiation from these two isotopes above the MCL of 5 pCi/L.
- 3. *Beta particles and photon emitters:* A violation for beta particle and photon radiation from the decay of natural and man-made deposits of certain radioactive minerals above 4 millirem/year.
- 4. *Uranium:* A violation for uranium is above 30 micrograms/liter (μg/L; 1 μg/L = 1 part per billion).

**Reporting Period:** The reporting period for information to be included in this report is from January 1, 2021 through December 31, 2021.

**Revised Total Coliform Rule (RTCR):** Establishes a MCL for *E. coli* and uses the presence of *E. coli* and total coliform bacteria to initiate a "find and fix" approach to address fecal contamination that could enter the distribution system.

It requires public water systems to perform Assessments to identify sanitary defects and subsequently take action to correct them:

• Level 1 Assessment: A Level 1 Assessment is a study of the water system to identify potential problems and determine (if possible) why total coliform bacteria were detected in the water system. For systems collecting fewer than 40 samples per month, more than one positive sample for total coliform triggers an Assessment. For systems collecting 40 or more samples per month, more than five percent of the samples positive for total coliform triggers a Level 1 Assessment.

#### **Definitions** (continued)

• Level 2 Assessment: A Level 2 Assessment is a detailed study of the water system to identify potential problems and determine (if possible) why an *E. coli* MCL violation has occurred and/or why total coliform bacteria were found in the water system on multiple occasions. Level 2 Assessments are conducted when a water system detects *E. coli* in its water, or if the system triggers two Level 1 Assessments in a rolling 12-month period.

Four classifications of violations are issued under the purview of the RTCR:

- E. coli MCL Violation: Issued when the presence of E. coli is confirmed.
- Treatment Technique (TT) Violation: Issued when a water system fails to conduct a required process intended to reduce the level of a contaminant in drinking water. Non-compliance is based on the failure to take any of the following actions:
  - Failure To conduct a Level 1 or Level 2 Assessment within 30 days of learning of the Assessment trigger
  - Failure to correct sanitary defects from a Level 1 or Level 2 Assessment within 30 days of learning of the Assessment trigger
  - Failure of a seasonal water system to complete the state-approved start-up procedure prior to serving water to the public.
- Monitoring Violations: Issued to a system that fails to conduct routine or repeat monitoring, including:
  - Failure to take routine total coliform sample(s)
  - Failure to analyze for *E. coli* following a total coliform positive sample.
- Reporting Violations: Issued to a system that fails to report routine or repeat monitoring results, including:
  - Failure to submit a monitoring report
  - Failure to submit a completed Level 1 or Level 2 Assessment form within 30 days of learning of the Assessment trigger
  - Failure to notify ODW by the end of the next business day following an *E. coli*positive sample or *E. coli* MCL violation
  - Failure for a seasonal water system to submit a certification of completion for ODW-approved seasonal start-up procedure prior to serving water to the public.

#### **Definitions** (continued)

**Surface Water Treatment Rule:** Establishes criteria under which water systems supplied by surface water sources or groundwater sources under the direct influence of surface water must filter and disinfect their water [40 CFR 141, Subpart H]. Violations of the Surface Water Treatment Rule are to be reported for the following four categories:

- 1. *Monitoring, routine/repeat (for filtered systems):* A violation for a system's failure to carry out required tests, or to report the results of those tests.
- 2. *Treatment techniques (for filtered systems):* A violation for a system's failure to properly treat its water.
- 3. *Monitoring, routine/repeat (for unfiltered systems):* A violation for a system's failure to carry out required water tests, or to report the results of those tests.
- 4. *Failure to filter (for unfiltered systems):* A violation for a system's failure to properly treat its water. EPA will supply data for this violation code to the states.

**Treatment Technique:** An enforceable procedure or level of technological performance which public water systems must follow to ensure control of a contaminant.

**Unfiltered Systems:** Surface water systems that do not need to filter their water before disinfecting it because the source is very clean [40 CFR, Subpart H]. There are no unfiltered surface water systems in Delaware.

Violation: A failure to meet any state or federal drinking water regulation.

	(MCL <sup>1</sup> )	МС		Treat Techr	•	Monit	ficant oring/ orting
	(mg/L)²	Violations	Systems with Violations	Violations	Systems with Violations	Violations	Systems with Violations
<b>Organic Contamin</b>	ants						
1,1,1-Trichloroethane	0.2	0	0	N/A	N/A	0	0
1,1,2-Trichloroethane	0.005	0	0	N/A	N/A	0	0
1,1-Dichloroethylene	0.007	0	0	N/A	N/A	0	0
1,2,4- Trichlorobenzene	0.07	0	0	N/A	N/A	0	0
1,2-Dibromo-3- chloropropane (DBCP)	0.0002	0	0	N/A	N/A	0	0
1,2-Dichloroethane	0.005	0	0	N/A	N/A	0	0
1,2-Dichloropropane	0.005	0	0	N/A	N/A	0	0
2,3,7,8-TCDD (Dioxin)	3x10⁻ <sup>8</sup>	0	0	N/A	N/A	0	0
2,4,5-TP	0.05	0	0	N/A	N/A	0	0
2,4-D	0.07	0	0	N/A	N/A	0	0
Acrylamide	N/A	N/A	N/A	0	0	N/A	N/A
Alachlor	0.002	0	0	N/A	N/A	0	0
Atrazine	0.003	0	0	N/A	N/A	0	0
Benzene	0.005	0	0	N/A	N/A	0	0
Benzo[a]pyrene	0.0002	0	0	N/A	N/A	0	0
Carbofuran	0.04	0	0	N/A	N/A	0	0
Carbon tetrachloride	0.005	0	0	N/A	N/A	0	0
Chlordane	0.002	0	0	N/A	N/A	0	0
cis-1,2- Dichloroethylene	0.07	0	0	N/A	N/A	0	0
Dalapon	0.2	0	0	N/A	N/A	0	0
Di(2-ethylhexyl) adipate	0.4	0	0	N/A	N/A	0	0
Di (2-ethylhexyl) phthalate	0.006	0	0	N/A	N/A	0	0

#### Table 5. Summary of Violations for Regulated Analytes, Delaware, 2021

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> MCL means Maximum Contaminant Level

<sup>2</sup> Values are in milligrams per liter (mg/L), unless otherwise specified.

	MCL <sup>1</sup>	МС	CLs		ment niques	Monitoring/	
	(mg/L) <sup>2</sup>	Violations	Systems with Violations	Violations	Systems with Violations	Violations	Systems with Violations
<b>Organic Contamir</b>	nants						
Dichloromethane	0.005	0	0	N/A	N/A	0	0
Dinoseb	0.007	0	0	N/A	N/A	0	0
Diquat	0.02	0	0	N/A	N/A	0	0
Endothall	0.1	0	0	N/A	N/A	0	0
Endrin	0.002	0	0	N/A	N/A	0	0
Epichlorohydrin	N/A	N/A	N/A	0	0	N/A	N/A
Ethylbenzene	0.7	0	0	N/A	N/A	0	0
Ethylene dibromide	0.00005	0	0	N/A	N/A	0	0
Glyphosate	0.7	0	0	N/A	N/A	0	0
Heptachlor	0.0004	0	0	N/A	N/A	0	0
Heptachlor epoxide	0.0002	0	0	N/A	N/A	0	0
Hexachlorobenzene	0.001	0	0	N/A	N/A	0	0
Hexachlorocyclopent adiene	0.05	0	0	N/A	N/A	0	0
Lindane	0.0002	0	0	N/A	N/A	0	0
Methoxychlor	0.04	0	0	N/A	N/A	0	0
Methyl tert-Butyl Ether (MTBE)	0.01	0	0	N/A	N/A	0	0
Monochlorobenzene	0.1	0	0	N/A	N/A	0	0
o-Dichlorobenzene	0.6	0	0	N/A	N/A	0	0
Oxamyl (Vydate)	0.2	0	0	N/A	N/A	0	0
para- Dichlorobenzene	0.075	0	0	N/A	N/A	0	0
Pentachlorophenol	0.001	0	0	N/A	N/A	0	0
Picloram	0.5	0	0	N/A	N/A	0	0
Simazine	0.004	0	0	N/A	N/A	0	0
Styrene	0.1	0	0	N/A	N/A	0	0
Tetrachloroethylene	0.005	0	0	N/A	N/A	0	0
Toluene	1	0	0	N/A	N/A	0	0
Total polychlorinated biphenyls (PCBs)	0.0005	0	0	N/A	N/A	0	0

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> MCL means Maximum Contaminant Level

<sup>2</sup> Values are in milligrams per liter (mg/L), unless otherwise specified.

	MCL <sup>1</sup>	МС	CLs	Treat Techr	ment niques	Monit	ficant oring/ orting
	(mg/L) <sup>2</sup>	Violations	Systems with Violations	Violations	Systems with Violations	Violations	Systems with Violations
<b>Organic Contam</b>	inants						
Toxaphene	0.003	0	0	N/A	N/A	0	0
trans-1,2- Dichloroethylene	0.1	0	0	N/A	N/A	0	0
Trichloroethylene	0.005	0	0	N/A	N/A	0	0
Vinyl chloride	0.002	0	0	N/A	N/A	0	0
Xylenes (total)	10	0	0	N/A	N/A	0	0
Subtotal		0	0	N/A	N/A	0	0
		Disin	fection By	products			
Total trihalomethanes	0.08	1	1	N/A	N/A	0	0
Haloacetic Acid 5	0.06	0	0	N/A	N/A	0	0
Maximum Residual Disinfection Level	4.0	0	0	N/A	N/A	0	0
Subtotal		1	1	N/A	N/A	0	0
		Inora	anic Conta	minants			
Antimony	0.006	0	0	N/A	N/A	0	0
Arsenic	0.05	0	0	N/A	N/A	0	0
Asbestos	7 million fibers/L, with fiber length >10 microns	0	0	N/A	N/A	0	0
Barium	2	0	0	N/A	N/A	0	0
Beryllium	0.004	0	0	N/A	N/A	0	0
Cadmium	0.005	0	0	N/A	N/A	0	0
Chromium	0.1	0	0	N/A	N/A	0	0
Cyanide (as free cyanide)	0.2	0	0	N/A	N/A	0	0

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> MCL means Maximum Contaminant Level

<sup>1</sup> MCL means Maximum Contaminant Level <sup>2</sup> Values are in milligrams per liter (mg/L), unless otherwise specified.

			Inorganic	: MCLs			
		мс	CLs	Treat	ment niques		ficant /Reporting
	(mg/L) <sup>2</sup>	Violations	Systems with Violations	Violations	Systems with Violations	Violations	Systems with Violations
Fluoride	2.0	0	0	N/A	N/A	0	0
Mercury	0.002	0	0	N/A	N/A	0	0
Nitrate	10 (as Nitrogen)	13	10	N/A	N/A	0	0
Nitrite	1 (as Nitrogen)	0	0	N/A	N/A	0	0
Selenium	0.05	0	0	N/A	N/A	0	0
Thallium	0.002	0	0	N/A	N/A	0	0
Total nitrate and nitrite	10 (as Nitrogen)	0	0	N/A	N/A	0	0
Subtotal		13	10	N/A	N/A	0	0
		R	adionucli	de MCLs			
Gross alpha	15 pCi/l	0	0	N/A	N/A	0	0
Radium-226 and radium-228	5 pCi/l	2	2	N/A	N/A	0	0
Gross beta	4 mrem/yr	0	0	N/A	N/A	0	0
Subtotal		2	2	N/A	N/A	0	0
		Revis	ed Total C	oliform R	ule		
Acute MCL violation	Presence with <i>E.</i> <i>coli</i>	3	3	N/A	N/A	0	0
Level 1 Assessment	Presence	23	23	N/A	N/A	0	0
Level 2 Assessment	Presence w/ <i>E. coli</i>	12	11	N/A	N/A	0	0
Sanitary survey	N/A	N/A	N/A	N/A	N/A	0	0
Subtotal		38	37	N/A	N/A	0	0

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> MCL means Maximum Contaminant Level

<sup>2</sup> Values are in milligrams per liter (mg/L), unless otherwise specified.

		M	CLs	Treat Techn			ificant g/Reporting	
	(mg/L) <sup>2</sup>	Violations	Systems with Violations	Violations	Systems with Violations	Violations	Systems with Violations	
		Surfa	ace Water Ti	reatment R	lule			
Filtered systems	N/A	N/A	N/A	0	0	N/A	N/A	
Monitoring, routine/repeat	N/A	N/A	N/A	N/A	N/A	0	0	
Treatment techniques	N/A	N/A	N/A	0	0	N/A	N/A	
Turbidity	N/A	N/A	N/A	N/A	N/A	0	0	
Monitoring, routine/repeat	N/A	N/A	N/A	N/A	N/A	0	0	
Failure to filter	N/A	N/A	N/A	0	0	N/A	N/A	
Subtotal	N/A	N/A	N/A	0	0	0	0	
				•				
Lead and Copper Rule	Action Level (mg/L)	Exceedanc e	Systems with Exceedance	Violations	Systems with violations	Violations	Systems with Violations	
Initial lead and copper tap M/R	N/A	0	0	N/A	N/A	0	0	
Follow-up or routine lead and copper tap M/R	N/A	3	3	N/A	N/A	4	4	
Treatment installation	N/A	0	0	0	0	N/A	N/A	
Public education	N/A	N/A	N/A	0	0	N/A	N/A	
Subtotal	N/A	3	3	0	0	4	4	
Public Notification		Violations		N/A	Syste	Systems with Violations		
Consumer Conf Reports Violatio		9		N/A	9			
Public Notification	on		0	N/A	0			
Ground Water F			0	N/A	0			
Subtot	al	9		N/A	9			

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> MCL means Maximum Contaminant Level

<sup>2</sup> Values are in milligrams per liter (mg/L), unless otherwise specified.

### **2021 Enforcement Actions**

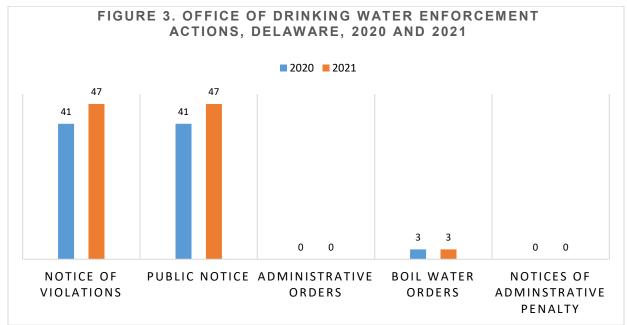
ODW takes enforcement actions when a public water system violates a MCL or treatment technique (TT), as specified in *State of Delaware Regulations Governing Public Drinking Water Systems*; or if a system fails to properly monitor and/or report a particular contaminant.

Issuing a Notice of Violation (NOV) is the first action taken. This notifies the owner/operator of a public water system that there was a violation. The next action is for the owner/operator to issue a public notice (PN). The owner/operator is required to mail, hand deliver, or post the PN in a conspicuous place. The PN informs consumers of the water that there was a violation, what the violation was, possible related health effects, preventive measures the consumer can take until the violation is corrected, what the public water system is doing to correct the violation, and when the public water system anticipates its return to compliance. A water system issues a boil water notice when they violate the *E. coli* MCL. This requires immediate notice (within 24 hours of being notified of the violation) to all consumers and includes instructions for what actions to take to make their water safe for consumption, or if they should use an alternate source such as bottled water.

The Revised Total Coliform Rule requires Level 1 or Level 2 Assessments to be performed on public water systems with the presence of Total Coliform or *E. coli*. The purpose of a Level 1 Assessment is to determine a likely cause of contamination. A Level 2 Assessment is performed whenever *E. coli* is detected, or when the system has had two Level 1 Assessments in a rolling 12-month period. A Level 2 Assessment is an in-depth inspection of the water system to determine the likely source of contamination.

Additional enforcement actions can be used when a water system repeatedly violates a MCL or when a history of violations is present. The issuance of an Administrative Order (AO) can mandate the installation of treatment or the abandonment of a well for persistent violations. A bilateral compliance agreement (BCA) can also be issued. A BCA is a written contract between the system and ODW in which the violations, corrective steps, and the deadline for completing the work are established in writing and are enforceable.

If a public water system fails to correct a violation or continues to be unresponsive to DPH requirements, an AO with or without penalty may be issued. The penalty can range from \$100 per day to \$10,000 per day, per violation.



Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

### **Program Operation**

ODW uses an Oracle<sup>®</sup>-based system to inventory water supplies, record sampling results, and track compliance with monitoring and MCL requirements. The SDWIS/State database includes information about public water system facilities, water sources, treatments used, and sampling results. Information from SDWIS/State is reported to EPA quarterly.

ODW provides many services to consumers and public water systems. Funding comes from both state and federal monies allotted to Delaware's public drinking water program. ODW and DPHL use these funds to provide services for the drinking water program, including sample collection and analysis, technical assistance, and operator certification.

## Table 6. Budget Information (Public Water System Supervision Grant), Delaware Office of Drinking Water, fiscal year 2021

Total Budget	\$1,120,304
Federal Budget	\$575,600
State Budget	\$544,704
Number of Staff	10

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

To ensure that Delaware's drinking water meets or exceeds SDWA requirements, ODW and DPH's Office of Engineering reviews and approves plans for new or existing water treatment systems and/or new or upgraded distribution systems. ODW staff also inspects water systems, provides technical assistance, responds to emergencies, makes compliance determinations based on monitoring results, and takes enforcement actions when necessary. DPHL performs

water analyses for water quality parameters as outlined in the SDWA. ODW also contracts with private laboratories to analyze some regulated parameters.

Inspections	154
Plan Reviews	230

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

ODW provides training to water system operators and owners regarding system operation and compliance with rules and regulations. Additionally, DPH contracts with the Environmental Training Center at Delaware Technical Community College (DTCC) and the Delaware Rural Water Association to provide training and additional technical assistance to water system operators.

#### Table 8. Water Operator Certification, Delaware, 2021

Number of Certified Operators	463
Number of Approved Sampler/Testers	124

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

DPH requires individuals collecting compliance samples or conducting daily monitoring of a public water system to be a licensed operator or certified as an approved sampler/tester. This requirement helps to ensure the integrity of the sampling.

		Systems in		Percentage of Water Systems	Systems not in Compliance	
Compliance Area	Collected	Compliance		Served by Compliant Systems	2020	2021
Bacteriological	12,457	463	100%	100%	0	0
Bacteriological, Acute ( <i>E. coli</i> )	12,457	460	99.9%	99.4%	3	3
Surface Water Treatment Rule <sup>1</sup>	N/A	3	100%	100%	0	0
Nitrates	2054	453	99.6%	97.8%	8	10
Fluoride	2381	463	100 %	100 %	1	0
Inorganic (IOC) Excluding Nitrate and Fluoride	1,570	463	100%	100%	0	0
Volatile Organic Chemicals (VOC)	74	463	100%	100%	0	0
Synthetic Organic Chemicals (SOC)	713	463	100%	100%	0	0
Lead and Copper	1,500	460	99.8%	99.3%	3	3
Lead and Copper/ M&R Violations	N/A	459	99.96%	99.5%	5	4
Consumer Confidence Rule – Failure to Report	N/A	454	99.4%	98.0%	1	9
Consumer Confidence Rule – Inadequate Report	N/A	462	99.9%	99.7%	4	1
Disinfection Byproducts (DBPs)	799	463	100%	100%	1	0
Radiological	177	462	99.96%	99.7%	1	1
Ground Water Rule	N/A	463	100%	100%	0	0

Table 9. Compliance Highlights, Public Water Systems, Delaware, 2020 and 2021

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> Systems with no action level exceedance.

### **Systems Out of Compliance**

# Table 10. Level 1 Assessments, Non-Compliant Public Drinking Water Systems,Delaware, 2021

System Name	City	Population Served		
Blue Heron Estates	Georgetown	111		
Brandywine Creek State Park	Winterthur	200		
Cherry Creek Valley	Dewey Beach	78		
Green Stinger	Woodside	145		
Hedgerow Hollow Trailer Park	Smyrna	147		
Hertrich	Milford	100		
Lighthouse Point and Community Center	Millsboro	36		
Long Neck Village	Millsboro	345		
Lynch's Mobile Home Park	Milford	32		
Marydel Ag Supply, LLC.	Marydel	30		
Pine Tree Campsites	Ocean View	325		
Port Delmarva Inc.	Rehoboth Beach	300		
Primehook National Wildlife Refuge	Milton	30		
Savannah Rd. Center	Lewes	150		
Slaughter Beach PWS	Slaughter Beach	978		
Smith Landing System 2	Milton	114		
Sports at the Beach System 5	Georgetown	25		
Summit Aviation	Middletown	50		
Tall Pines Resort Community Sys 4	Lewes	79		
Willis Auto Mall	Smyrna	65		
York Beach Mall	Bethany Beach	25		
Level	1 Assessment Totals			
Number of Assessments		21		
Number of Systems Affected		21		
Number of Repeat Violators		0		
Total Population at Risk		3,365		

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

# Table 11. Level 2 Assessments, Non-Compliant Public Drinking Water Systems,Delaware, 2021

System Name	City	Population Served	
Ashland Nature Center System #1	Hockessin	200	
Cherry Creek Valley	Dewey Beach	78	
Country Center Girl Scout Camp	Hockessin	100	
Courtside Pickleball & Tennis Club	Dover	80	
Fieldstone Golf Club	Greenville	124	
Green Stinger	Woodside	145	
Hertrich	Milford	100	
Marydel Ag Supply, LLC	Marydel	30	
Pine Tree Campsites	Ocean View	325	
Smith Landing System 2	Milton	114	
Willis Auto Mall	Smyrna	65	
Level 2	Assessment Totals		
Number of Assessments 11			
Number of Systems Affected		11	
Number of Repeat Violators		0	
Total Population at Risk		1,222	

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

### Table 12. Nitrate Violations, Non-Compliant Public Drinking Water Systems,Delaware, 2021

System Name	City	Population Served	Return to Compliance Date	
Gulls Way Campground	Dagsboro	1,617	10/13/2021	
Hocker's Super Center	Clarksville	75	04/22/2021	
Holly Lake Campsites System 1	Millsboro	405	10/27/2021	
Lighthouse Point and Community Center – January	Millsboro	36	10/21/2021	
Lighthouse Point and Community Center – April	Millsboro	36	10/21/2021	
Lighthouse Point and Community Center – July	Millsboro	36	10/21/2021	
Meding and Sons	Milford	515	10/14/2021	
Mulligan's Pointe, LLC	Georgetown	150	02/01/2022	
Nothing Better	Seaford	28	02/01/2022	
Pine Haven MHP and Campsites	Lincoln	267	10/14/2021	
Shore Stop #256 Milford	Milford	150	10/09/2021	
Southern Grill of Ellendale – January	Ellendale 50 08/18/2		08/18/2021	
Southern Grill of Ellendale – July	Ellendale	50	08/18/2021	
	Nitrate Violation	n Totals		
Number of Violations		13		
Number of Systems Affected	10			
Number of Repeat Violators	2			
Total Population at Risk		3,293		

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

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# Table 13. Radiological Compounds Violations, Non-Compliant Public Drinking Water Systems, Delaware, 2021

System Name	Population Served	Contaminant	MCL <sup>1</sup> in pCi/L <sup>2</sup>	Level Found in pCi/L	Return to Compliance Date
Pinnacle	256	Combined Radium	5	6.25	N/A
Rehabilitation &		226 & 228			
Health Center					
	Radiolo	gical Compounds	Violation To	otals	
Number of Violations		1			
Number of Systems Affected		1			
Number of Repeat	Violators	0			
Total Population at	Risk		25	6	

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> MCL means Maximum Contaminant Level

<sup>2</sup> pCi/L means picocuries per liter

## Table 14. Inorganic/Volatile/Synthetic Organic Compound Rule (IOC/VOC/SOC) Violations, Non-Compliant Public Drinking Water Systems, Delaware, 2021

System Name	Population Served	Contaminant	MCL <sup>1</sup> in mg/L <sup>2</sup>	Level Found in mg/L	
None	N/A	N/A	N/A	N/A	
IOC/VOC/SOC Rule Violation Totals					
Number of Violations			0		
Number of Systems Affected			0		
Number of Repeat Violators (Systems)			0		
Total Population at Risk			0		

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> MCL means Maximum Contaminant Level

<sup>2</sup> mg/L means milligrams per liter

## Table 15. Disinfection Byproducts Rule (DPB) Violations, Non-Compliant Public Drinking Water Systems, Delaware, 2021

System Name	City	Population Served	Contaminant	MCL <sup>1</sup> in mg/L <sup>2</sup>	Level Found in mg/L	
None	N/A	N/A	N/A	N/A	N/A	
	Disinf	ection Byproduc	ts Rule Violatior	n Totals		
Number of Violati	ons		0			
Number of Syster	ns Affected		0			
Number of Repeat Violators				0		
Total Population at Risk				0		

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup>MCL means Maximum Contaminant Level

<sup>2</sup>mg/L means milligrams per liter

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#### Table 16. Maximum Residual Disinfection Level (MRDL) Violations, Non-Compliant Public Drinking Water Systems, Delaware, 2021

System Name	Population Served	Contaminant	MRDL <sup>1</sup> in mg/L <sup>2</sup>	Level Found in mg/L		
None	N/A	N/A	N/A	N/A		
Max	Maximum Residual Disinfection Level Violation Totals					
Number of Violations	0					
Number of Systems Affected			0			
Number of Repeat Violators			0			
Total Population at Risk	Total Population at Risk					

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup>MRDL means Maximum Residual Disinfectant Level

<sup>2</sup>mg/L means milligrams per liter

## Table 17. Ground Water Rule Violations, Non-Compliant Public Drinking Water Systems, Delaware, 2021

System Name	Population	Return to Compliance Date		
None	N/A	N/A		
Ground Water Rule Violation Totals				
Number of Violations 0				
Number of Systems Affected	0			
Number of Repeat Violators	0			
Total Population Affected		0		

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

# Table 18. Surface Water Treatment Rule (Turbidity Violation), Non-CompliantPublic Drinking Water Systems, Delaware, 2021

System Name	Population Served		
None	N/A		
Surface Water Treatme	nt Rule Violation Totals		
Number of Violations	0		
Number of System Affected	0		
Number of Repeat Violators	0		
Total Population Affected	0		

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

# Table 19. Lead and Copper Rule (LCR) Monitoring Violations, Non-CompliantPublic Drinking Water Systems, Delaware, 2021

Systems that failed to collect the required number of samples including tap samples and/or water quality parameters during any monitoring period in 2021

	Population	Compliance Date
Montchanin	60	N/A
Georgetown	35	N/A
Harrington	3562	N/A
Middletown	117	N/A
	Georgetown Harrington	Georgetown35Harrington3562

LCR Monitoring Violation Totals				
Number of Violations	4			
Number of Systems Affected	4			
Number of Repeat Violators	0			
Total Population at Risk	3,774			

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

# Table 20. Lead and Cooper Rule (LCR) 90<sup>th</sup> Percentile Action Level (AL) Exceedances, Delaware, 2021

System Name	City	Population Served	Contaminan	t AL in mg/L <sup>1</sup>	90 <sup>th</sup> percentile in mg/L
Perdue Foods LLC.	Georgetow	1,500	Copper	1.3 mg/L	2.5 mg/L
	n				
Rainbow Daycare	Seaford	54	Lead	0.015 mg/L	0.023 mg/L
Rainbow Daycare	Seaford	54	Copper	1.3 mg/L	4.5 mg/L
Splash Bay Day School	Gumboro	115	Lead	0.015 mg/L	0.0571 mg/L
LCR 90 <sup>th</sup> Percentile Action Level Exceedance Totals					
Number of Exceedances				4	
Number of Systems Affected				3	
Number of Repeat Violators				0	

 Total Population At Risk
 1,669

 Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

 <sup>1</sup>mg/L means milligrams per liter

# Table 21. Failure to have Licensed Operator Violations, Non-Compliant PublicDrinking Water Systems, Delaware, 2021

System Name	City	Population Served
Central Delaware Habitat for Humanity	Dover	18
Lotus Blossom Learning Center	Lewes	30
Smyrna Christian School & Church	Smyrna	67
Village Square Academy Learning Center	Millville	50
Failure to have Licensed (	Operator Violation T	otals
Number of Violations		4
Number of Systems Affected		4
Number of Repeat Violators		0
Total Population Affected		165

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

### Table 22. Monitoring Violations, Non-Compliant Public Drinking Water Systems, Delaware 2021<sup>1</sup>

Systems that failed to collect the required number of samples during any monitoring period

System Name	Population	Rule	
Town of Blades	1200	RTCR	
Monitoring Violation Totals			
Total Number of Violations		1	
Number of Systems Affected		1	
Number of Repeat Violators		0	
Total Population Affected		1200	

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021. <sup>1</sup> Excluding lead and copper

## Table 23. Consumer Confidence Report (CCR) Rule Inadequate Reporting, Non-Compliant Public Drinking Water Systems, Delaware, 2021

System Name	Population served	Return to Compliance Date	
Quillen's Point	150	September 24, 2021	
	lialation Inadaguata Depart	ing Totala	
	violation Inadequate Report	ing rotais	
Number of Violations		1	
Number of Systems Affected		1	
Number of Repeat Violators		0	
Total Population Affected		150	

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021.

#### Table 24. Consumer Confidence Report (CCR) Rule, Failure to Report, Non-Compliant Public Drinking Water Systems, Delaware, 2021

System Name	City	Population served	Return to Compliance Date
Countryside Estates	Viola	50	August 10, 2021
County Seat Gardens	Georgetown	297	N/A
Forest Park	Millsboro	46	September 20, 2021
Laws MHP	Camden-Wyoming	50	August 5, 2021
Maranatha Ct.	Lebanon	54	August 10, 2021
Milton Water Dept.	Milton	3082	July 20, 2021
Stockley Center	Georgetown	749	August 23, 2021
Sussex Manor MHP	Seaford	195	N/A
White Oak Subdivision	Kenton	30	August 2, 2021

CCR Violation Failure to Report Violation Totals		
Number of Violations	9	
Number of Systems Affected	9	
Number of Repeat Violators	0	
Total Population Affected	4553	

Source: Delaware Department of Health and Social Services, Division of Public Health, Office of Drinking Water, 2021

### Conclusion

ODW, the EPA, other state agencies, and non-governmental organizations work with Delaware's public drinking water systems to ensure compliance with all applicable state and federal drinking water regulations. Together, they ensure that violations are corrected in a timely manner and provide technical assistance as needed. These cooperative efforts ensure that all Delaware residents and visitors receive safe sources of drinking water.

The majority of public water systems in Delaware supplied drinking water that met the requirements of the SDWA in calendar year 2021. Of the state's 989,948 residents, 3,896 (0.4 percent) were exposed to health-based contaminants such as *E. coli* and nitrates. This means that 99.6 percent of the residential population in Delaware were served water that meets the SDWA for health-based contaminants, which is above ODW's goal of 95 percent. Of the 463 public water systems, 14 (3.0 percent) had a violation for health-based contaminants. Therefore, 97 percent of water systems were in compliance with health base standards, which is slightly under ODW's goal of having 98 percent of water systems in compliance with health base standards. ODW will work with all public water systems to ensure they are maintaining any expected treatment. For systems without treatment, ODW will work with them to ensure they install treatment to bring them back into compliance. Five additional water systems (1.1 percent) reported monitoring and reporting violations; four were LCR violations and one was an RTCR violation. The system that had a monitoring violation for RTCR returned to compliance the following month. The four systems that had monitoring violations for LCR are on the path to returning to compliance.

Additionally, nine water system received a violation for failing to submit their Consumer Confidence Reports (CCR) and delivery certification to ODW by July 1, 2021, an increase of eight compared to only one in 2020. Seven of the nine submitted their CCRs and returned to

compliance. The two remaining systems have not submitted their CCRs. ODW is working with these systems.

In 2021, four of the 289 public water systems required to have an operator failed to do so, leading to a 98.6 percent compliance rate. All four of the water systems without a licensed water operator are NTNCWSs. Three of the four obtained a water operator and returned to compliance. The remaining water system closed, negating the requirement for a water operator.

For detailed information about Delaware's public water systems, visit EPA's Envirofacts webpage at <u>www.epa.gov/enviro/html/sdwis/sdwis\_query.html</u>. Additional information can be found on ODW's website: <u>www.dhss.delaware.gov/dhss/dph/hsp/odw.html</u>. To view water system test results and other Delaware public water system data, visit the Drinking Water Watch website at <u>https://drinkingwater.dhss.delaware.gov/.</u> More information is available at this water quality website maintained by the Governor's Office: http://www.delaware.gov/topics/waterguality/index.shtml.